FIRST REGULAR SESSION

SENATE BILL NO. 708

94TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SHOEMYER.

Read 1st time March 1, 2007, and ordered printed.

2571S.01I

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 8.420, 173.360, 173.385, and 173.425, RSMo, and to enact in lieu thereof seven new sections relating to higher education, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 8.420, 173.360, 173.385, and 173.425, RSMo, are

- 2 repealed and seven new sections enacted in lieu thereof, to be known as sections
- 3 8.420, 173.360, 173.377, 173.385, 173.406, 173.425, and 360.200, to read as
- 4 follows:
 - 8.420. 1. Bonds issued under and pursuant to the provisions of sections
- 2 8.370 to 8.450 shall be of such denomination or denominations, shall bear such
- 3 rate or rates of interest not to exceed fifteen percent per annum, and shall mature
- 4 at such time or times within forty years from the date thereof, as the board
- 5 determines. The bonds may be either serial bonds or term bonds.
- 6 2. Serial bonds may be issued with or without the reservation of the right
- 7 to call them for payment and redemption in advance of their maturity, upon the
- 8 giving of such notice, and with or without a covenant requiring the payment of
- 9 a premium in the event of such payment and redemption prior to maturity, as the
- 10 board determines.
- 11 3. Term bonds shall contain a reservation of the right to call them for
- 12 payment and redemption prior to maturity at such time or times and upon the
- 13 giving of such notice, and upon the payment of such premium, if any, as the board
- 14 determines.
- 15 4. The bonds, when issued, shall be sold at public sale for the best price
- 16 obtainable after giving such reasonable notice of such sale as may be determined

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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by the board, but in no event shall such bonds be sold for less than ninety-eight 17 18 percent of the par value thereof, and accrued interest. Any such bonds may be sold to the United States of America or to any agency or instrumentality thereof, 19 20 at a price not less than par and accrued interest, without public sale and without the giving of notice as herein provided. 21

- 5. The bonds, when issued and sold, shall be negotiable instruments within the meaning of the law merchant and the negotiable instruments law, and the interest thereon shall be exempt from income taxes under the laws of the state of Missouri.
- 6. The board shall not issue revenue bonds pursuant to the provisions of sections 8.370 to 8.450 for one or more projects, as defined in section 8.370, in excess of a total par value of [seven hundred seventy-five] one billion one hundred twenty-six million dollars.
- 7. Any bonds which may be issued pursuant to the provisions of sections 8.370 to 8.450 shall be issued only for projects which have been approved by a majority of the house members and a majority of the senate members of the committee on legislative research of the general assembly, and the approval by the committee on legislative research required by the provisions of section 8.380 shall be given only in accordance with this provision. For the purposes of 36 approval of a project, the total amount of bonds issued for purposes of energy retrofitting in state-owned facilities shall be treated as a single project.

173.360. In order to assure that all eligible postsecondary education students have access to low cost student loans that are guaranteed or insured, or both, and to have access to grants and scholarships to the extent practicable there is hereby created a body politic and corporate to be known as the "Higher Education Loan Authority of the State of Missouri". Ensuring that all eligible postsecondary education students have access to low cost student loans that are guaranteed or insured, or both, and to have access to grants, scholarships, and loan forgiveness programs to the extent practicable shall be the priority of the authority. The authority is hereby constituted a public instrumentality and body corporate, and the 10 exercise by the authority of the powers conferred by sections 173.350 to 173.450 11 12shall be deemed to be the performance of an essential public function. The 13 authority shall consist of seven members, five of whom shall be appointed by the 14 governor by and with the advice and consent of the senate, each of whom shall be a resident of the state; and a member of the coordinating board; and the 15

16 commissioner of higher education. In making appointments to the authority, the 17 governor shall take into consideration nominees recommended to him for appointment by the chairman of the coordinating board. Two of the appointed 18 19 members shall be representatives of higher education institutions, one public and one private, in Missouri, two of the appointed members shall be representatives 2021of lending institutions in Missouri, and one of the appointed members shall be 22representative of the public. The members of the authority first appointed by the governor shall be appointed to serve for terms of one, two, three, four and five 23 24years, respectively, from the date of appointment, or until their successors shall have been appointed and shall have qualified. The initial term of each member 25is to be designated by the governor at the time of making the appointment. Upon 26 the expiration of the initial terms of office, successor members shall be appointed 27 for terms of five years and shall serve until their successors shall have been 2829 appointed and shall have qualified. Any member shall be eligible for reappointment. The governor shall fill any vacancy in the authority for the 30 members he appoints for the remainder of the unexpired term. Any member of 31 32 the authority may be removed by the governor for misfeasance, malfeasance, willful neglect of duty, or other cause after notice and a public hearing unless the 33 notice or hearing shall be expressly waived in writing.

postsecondary students to ensure that all eligible postsecondary education students have access to low cost student loans that are guaranteed or insured, or both, and to have access to grants, scholarships, and loan forgiveness programs to the extent practicable. In determining whether the board and its members have exercised the judgment required of them as board members and have exercised due diligence in their duties as board members, this fiduciary duty shall be the sole criterion.

173.385. The authority shall have the following powers, together with all powers incidental thereto or necessary for the performance thereof:

(1) To have perpetual succession as a body politic and corporate;

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- 4 (2) To adopt bylaws for the regulation of its affairs and the conduct of its 5 business;
- 6 (3) To sue and be sued and to prosecute and defend, at law or in equity, 7 in any court having jurisdiction of the subject matter and of the parties;
 - (4) To have and to use a corporate seal and to alter the same at pleasure;

9 (5) To maintain an office at such place or places in the state of Missouri 10 as it may designate;

- (6) To issue bonds or other forms of indebtedness to obtain funds to purchase student loan notes or finance student loans, or both, including those which are guaranteed under the provisions of sections 173.095 to 173.187, or under the provisions of the federal Higher Education Act of 1965, as amended, or secondary education loans, or scholarships which have been converted to loans under the Missouri teacher education scholarship program provided for in sections 160.276 to 160.283, RSMo. Such bonds or other forms of indebtedness shall be payable from and secured by a pledge of revenues derived from or by reason of the ownership of student loan notes or financing of student loans, or both, and investment income or shall be payable from and secured as may be designated in a bond resolution authorized by the authority. Such bonds or other forms of indebtedness shall not constitute a debt or liability of the state of Missouri or of any political subdivision thereof;
- (7) To cause proceeds of any bond or any other form of indebtedness to be used to purchase student loan notes or finance student loans, or both, including those which are guaranteed under section 173.110, or guaranteed under the federal Higher Education Act of 1965, as amended, or secondary education loans, or scholarships which have been converted to loans under the Missouri teacher education scholarship program provided for in sections 160.276 to 160.283, RSMo;
- (8) To sell or enter into agreements to sell student loan notes acquired pursuant to subdivision (7) of this section, and any agreement to sell student loan notes guaranteed under section 173.110 shall be subject to prior approval of the department. [Such agreements to sell student loan notes shall be limited only by the terms of the bond resolution authorizing the issue of the bonds or other forms of indebtedness, but shall not be limited by any other provision of law limiting the sale of such student loan notes] Any sale under this subdivision shall be solely limited to furthering the fiduciary duty placed upon the board by section 173.377 and by the terms of the bond resolution authorizing the issue of bonds or other forms of indebtedness;
- (9) To accept appropriations, gifts, grants, bequests, and devises and to utilize or dispose of the same to carry out its purpose;
- 42 (10) To make and execute contracts, releases, compromises, and other 43 instruments necessary or convenient for the exercise of its powers, or to carry out 44 its purpose;

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(11) To collect reasonable fees and charges in connection with making and servicing its loans, notes, bonds, obligations, commitments, and other evidences of indebtedness, and in connection with providing technical, consultative and project assistant services. Such fees and charges shall be used to pay the costs of the authority;

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- 50 (12) To invest any funds not required for immediate disbursement in obligations of the state of Missouri or of the United States government or any 51 52instrumentality thereof, the principal and interest of which are guaranteed by the 53 state of Missouri, or the United States government or any instrumentality thereof, or certificates of deposit or time deposits of federally insured banks, or 54federally insured savings and loan associations or of insured credit unions, or, 55 56 with respect to moneys pledged or held under a trust estate or otherwise available for the owners of bonds or other forms of indebtedness, any investment 57 authorized under the bond resolution governing the security and payment of such 58 59 obligations or repurchase agreements for the specified investments;
 - (13) To acquire, hold and dispose of personal property for its purposes;
- 61 (14) To enter into agreements or other transactions with any federal or 62 state agency, any person and any domestic or foreign partnership, corporation, 63 association or organization;
- 64 (15) To take any necessary actions to be qualified to issue tax-exempt 65 bonds or other forms of tax-exempt indebtedness pursuant to the applicable 66 provisions of the Internal Revenue Code of 1986, as amended;
- 67 (16) To take any necessary actions to be qualified to issue bonds or other 68 forms of indebtedness, the interest on which is not exempt from federal income 69 taxation;
- 70 (17) To service student loans for any owner thereof, regardless of whether 71 such student loans are originated in this state or out of this state.
 - 173.406. 1. The authority shall, no later than August 28, 2007, transfer an amount equal to two hundred ten million dollars to the MOHELA Scholarship Fund, created under this section.
- 2. The authority shall, no later than the first Wednesday after the first Monday in January of each year, annually transfer an amount to the fund that is not less than twenty million dollars but does not exceed one and one half percent of the assets of the authority. The amount to be transferred shall be annually determined by the board after careful examination of all pertinent financial data relating to the future

viability of the authority. Notwithstanding any other provision of this section to the contrary, the board shall not transfer any amount to the fund that the board determines may jeopardize the future viability of the authority. For purposes of this section, "assets of the authority" shall mean any asset or investment of any kind owned by the authority, including, but not limited to, any student loan, any income or revenues derived from any asset or investment owned by the authority, any funds, income, fees, revenues, proceeds of all bonds, or other forms of indebtedness.

- 3. There is hereby created in the state treasury the "MOHELA Scholarship Fund". The state treasurer shall be custodian of the fund and shall disburse moneys from the fund in accordance with this section. Upon appropriation, moneys in the fund shall be used solely for the purpose of funding higher education scholarships and grants, as determined by the general assembly each fiscal year. Notwithstanding the provisions of section 33.080, RSMo, to the contrary, any moneys remaining in the fund at the end of the biennium shall not revert to the credit of the general revenue fund. The state treasurer shall invest moneys in the fund in the same manner as other funds are invested. Any interest and moneys earned on such investments shall be credited to the fund.
- 4. Moneys from the general revenue fund shall annually be used to pay debt service on bonds issued by the state under the provisions of section 360.200, RSMo, for capital projects at institutions of higher education in an amount not to exceed the amount of general revenue appropriated to fund higher education scholarships in fiscal year 2007.

by the authority and of all fees permitted to be charged by the authority and of other revenues derived shall not be considered to be part of the revenue of the state within the meaning of article III, section 36, of the Constitution of Missouri, shall not be required to be deposited into the state treasury, and shall not be subject to appropriation by the general assembly. All proceeds, fees, and revenues shall be used only for administering student loans, lowering student loan rates, forgiving student loans, funding scholarships and grants, and for the proper administration of the authority. The proceeds, fees, and revenue shall remain under the exclusive control and management of the authority to be used as required pursuant to sections 173.350 to

12 173.450. Student loan notes purchased or financed shall not be considered to be public property.

360.200. 1. The general assembly approves, pursuant to section 2 21.527, RSMo, the following projects for research, academic and related facilities to be funded in part by revenue bonds to be paid out of future appropriations to be made by the general assembly. The projects, the amount for each project to be paid from the revenue bonds and the total project cost, including furnishings and equipment, are to be as follows:

- 8 (1) The Morrow/Garrison project at Central Missouri State 9 University in an amount equal to thirteen million two hundred twenty-10 nine thousand dollars;
- 11 (2) The CORTEX Accelerator Facility at Harris-Stowe State 12 University in an amount equal to five million five hundred thousand 13 dollars;
- 14 (3) The Early Childhood and Parent Education Center at Harris-15 Stowe State University in an amount equal to ten million two hundred 16 twenty-six thousand dollars;
- 17 (4) The Jason Hall project at Lincoln University in an amount 18 equal to two million nine hundred seventy-four thousand dollars;
- 19 (5) The Health Sciences Building at Missouri Southern State 20 University in an amount equal to eighteen million nine hundred 21 seventy-six thousand dollars;
- 22 (6) The Facilities Reutilization Plan at Missouri State University 23 in an amount equal to twenty-nine million seven hundred four thousand 24 dollars;
- 25 (7) The Business Incubator at Missouri State University in an 26 amount equal to five million dollars;
- 27 (8) The Agenstein Science and Math, Phase I project at Missouri 28 Western State University in an amount equal to thirty million one 29 hundred fifteen thousand dollars;
- 30 (9) The Center for Plant Biologics at Northwest Missouri State
 31 University in an amount equal to eleven million four hundred thousand
 32 dollars;
- 33 (10) The Business Incubator at Southeast Missouri State
 34 University in an amount equal to four million five hundred thousand
 35 dollars;

- 36 (11) The River Campus at Southeast Missouri State University in
- 37 an amount equal to seventeen million two hundred thousand dollars;
- 38 (12) The Pershing Building at Truman State University in an
- 39 amount equal to twenty-one million five hundred fifty-eight thousand
- 40 dollars;
- 41 (13) The Health Sciences Research and Education Center at the
- 42 University of Missouri-Columbia in an amount equal to eighty-five
- 43 million twenty-nine thousand dollars;
- 44 (14) The Business Incubator at the University of Missouri-
- 45 Columbia in an amount equal to two million dollars;
- 46 (15) The Plant Science Research Center at the University of
- 47 Missouri-Columbia in an amount equal to three million dollars;
- 48 (16) The Greenley Learning and Discovery Park at the University
- 49 of Missouri-Columbia in an amount equal to two million dollars;
- 50 (17) The Delta Research Center and Plant Science Greenhouse
- 51 at the University of Missouri-Columbia in an amount equal to two
- 52 million dollars;
- 53 (18) The Business Incubator at the University of Missouri-Kansas
- 54 City in an amount equal to twelve million dollars;
- 55 (19) The Health Sciences Center at the University of Missouri-
- 56 Kansas City in an amount equal to three million dollars;
- 57 (20) The School of Dentistry at the University of Missouri-Kansas
- 58 City in an amount equal to three million four hundred thousand
- 59 dollars:
- 60 (21) The Toomey Hall project at the University of Missouri-Rolla
- 61 in an amount equal to eleven million dollars;
- 62 (22) The Center for Emerging Technologies II at the University
- 63 of Missouri-St. Louis in an amount equal to five million five hundred
- 64 thousand dollars;
- 65 (23) The Benton/Stadler Halls project at the University of
- 66 Missouri-St. Louis in an amount equal to eighteen million dollars;
- 67 (24) The satellite building at the Moberly Area Community
- 68 College in an amount equal to four million dollars;
- 69 (25) The Hannibal Area Higher Education Center in an amount
- 70 equal to four million dollars;
- 71 (26) To the twelve public community colleges of this state in
- 72 amount equal to twelve million dollars to be divided equally among the

twelve public community colleges of this state and an amount equal to six million dollars for maintenance and repair at the twelve public community colleges in the following amounts:

- 76 (a) Crowder College in an amount equal to two hundred one 77 thousand five hundred eighteen dollars;
- 78 (b) East Central College in an amount equal to two hundred 79 thirty-three thousand nine hundred seven dollars;
- 80 (c) Jefferson College in an amount equal to three hundred forty-81 three thousand two hundred five dollars;
- 82 (d) Metropolitan Community College in an amount equal to one 83 million four hundred twenty-five thousand eight hundred forty dollars;
- 84 (e) Mineral Area College in an amount equal to two hundred 85 twenty-four thousand eight hundred sixty one dollars;
- 86 (f) Moberly Area Community College in an amount equal to two 87 hundred twenty-one thousand two hundred forty-three dollars;
- 88 (g) North Central Missouri College in an amount equal to one 89 hundred eleven thousand three dollars;
- 90 (h) Ozarks Technical Community College in an amount equal to 91 four hundred thirty thousand six hundred fifty-eight dollars;
- 92 (i) St. Charles Community College in an amount equal to three 93 hundred twenty-four thousand seven hundred twenty-six dollars;
- 94 (j) St. Louis Community College in an amount equal to two 95 million fifty thousand two hundred thirty-three dollars;
- 96 (k) State Fair Community College in an amount equal to two 97 hundred thirty-eight thousand four hundred fourteen dollars;
- 98 (l) Three Rivers Community College in an amount equal to one 99 hundred ninety-four thousand three hundred ninety-two dollars.
- 2. In addition to the powers granted the authority pursuant to 100 the provisions of sections 360.010 to 360.140, the health and educational 101 102 facilities authority of the state of Missouri may issue bonds not to exceed three hundred fifty-six million dollars in principal amount to 103 fund a portion of the cost of such projects and related facilities. The 104 bonds required pursuant to this section shall be subject to the 105 106 provisions of sections 360.010 to 360.140 as if they were issued pursuant to the authority's bonding power pursuant to section 360.047. 107
- 3. It is the present intent of the general assembly to appropriate funds sufficient to pay debt service on such revenue bonds beginning

in fiscal year 2011 of the state of Missouri. The general assembly is not

bound to make any such appropriations and the general assembly could

112 by further legislative action authorize such payments prior to such

113 fiscal year.

Section B. Because of the need to provide affordable higher education

2 funding for the students of this state, section A of this act is deemed necessary

B for the immediate preservation of the public health, welfare, peace and safety,

4 and is hereby declared to be an emergency act within the meaning of the

5 constitution, and section A of this act shall be in full force and effect upon its

notticial

6 passage and approval.

Bill